# BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA

)

)

IN THE MATTER OF THE APPLICATION OF OKLAHOMA GAS AND ELECTRIC COMPANY FOR AN ORDER OF THE COMMISSION APPROVING A RECOVERY MECHANISM FOR EXPENDITURES RELATED TO THE OKLAHOMA GRID ENHANCEMENT PLAN

Cause No. PUD 202 000021

FEB 24 2020

COURT CLERK'S OFFICE - OKC CORPORATION COMMISSION OF OKLAHOMA

**Direct Testimony** 

of

**Donald Rowlett** 

on behalf of

Oklahoma Gas and Electric Company

February 24, 2020

# Donald Rowlett Direct Testimony

1 O. Please state your name and business add
--

A. My name is Donald R. Rowlett. I am the Managing Director of Regulatory Affairs for Oklahoma Gas and Electric Company ("OG&E"). My business address is 321 N. Harvey Avenue, Oklahoma City, Oklahoma 73102.

5

- 6 Q. Please summarize your educational background and professional qualifications.
- I earned a Bachelor of Science degree in Business with an accounting emphasis (1980) 7 A. and a Master's in Business Administration (1992), from Oklahoma City University. I 8 9 have also completed all work, except for the dissertation, on a Ph.D. from Oklahoma State University in Business Administration. I joined OG&E in 1989. I currently serve 10 11 as Managing Director of Regulatory Affairs where I am responsible for overseeing the Company's economic regulatory activities with the Oklahoma Corporation Commission, 12 the Arkansas Public Service Commission and the Federal Energy Regulatory 13 14 Commission. I have served in various financial roles in the Company including ten years as Vice President, Controller and Chief Accountant. As the Company's Controller I was 15 responsible for financial and operations accounting, federal, state and local income and 16 17 property taxes and budgeting. I have also made investor presentations and participated in numerous public equity and debt offerings. Prior to joining OG&E, I was employed by 18 19 Arthur Andersen & Co. as a financial consultant and audit manager. employment, I performed audits of financial statements in a variety of industries. 20 21 Additionally, I prepared filings with the Securities and Exchange Commission ("SEC") 22 and provided clients with guidance on the financial reporting requirements of the SEC and Generally Accepted Accounting Principles ("GAAP"). 23

- 25 Q. Have you testified previously before this Commission?
- Yes. In addition to testifying before the Commission, I have testified on behalf of the Company before the Arkansas Public Service Commission and the Environmental and Public Works Committee in the United States Senate. I have also filed testimony before the Federal Energy Regulatory Commission.

1	Q.	What is the purpose of your testimony?			
2	A.	The purpose of my testimony is to explain and support OG&E's request to establish an			
3		Oklahoma Grid Enhancement Cost Recovery Mechanism ("Grid Enhancement			
4		Mechanism" or "Mechanism") for the implementation of its Oklahoma Grid			
5		Enhancement Plan ("OGE Plan"). In doing so I:			
6		<ul> <li>Provide an overview of the Plan and briefly summarize the drivers for the Plan</li> </ul>			
7		and how it will provide important benefits for our customers;			

- Explain how the Mechanism will allow OG&E to begin cost recovery of its OGE Plan capital investments only after they are placed in-service and providing benefits to customers;
- Show how the Mechanism includes multiple customer protections including, but not limited to, an ongoing review of the Plan and investments and the reservation of a prudence determination until the investments are reviewed in a full base rate case review;
- Discuss regulatory lag and explain how the Mechanism mitigates but does not fully eliminate regulatory lag;
- Provide an overview of the Commission's history in facilitating the implementation of successful capital investment programs through the approval of similar alternative cost recovery mechanisms;
- Address prior criticisms of alternative cost recovery mechanisms and explain why they are not applicable to OG&E's current request;
- Provide information related to estimated customer bill impacts and demonstrate how OG&E's rates will remain some of the lowest in the country after the implementation of the Mechanism; and,
- Conclude with explaining why the Mechanism is in the public interest and recommend that the Commission approve it as requested.

Q. Before presenting your testimony, please identify the OG&E witnesses and purposes of their testimonies.

30 A. Table 1 lists OG&E's witnesses and a brief description of the purpose of each testimony.

8

9

10

11

12

13

14

15 16

17

18

19

20

21

22

23

24

25

Table 1: OG&E Witness List

Witness	Title	Purpose of Testimony			
Donald R. Rowlett	Managing Director, Regulatory	Supports the Establishment of the Oklahoma Grid Enhancement Cost Recovery Mechanism			
Zachary Gladhill	Director, Grid Integration and Innovation	Introduces the OGE Plan, Explains the Drivers for it and Provides the Cost/Benefit Information			
Patrick Dalton	Manager, Distributed Energy Resources, ICF	Provides Third-Party Review of the OGE Plan and its Expected Benefits			
Kandace Smith	Manager, Grid Integration and Innovation	Explains How the OGE Plan was Developed and How it Will be Implemented			
Andrea Dennis	Vice President, Transmission and Distribution Operations	Provides a Detailed Explanation of the Four Major Investment Categories and How They Improve Operations for the Benefit of Customers			
Gwin Cash	Manager, Cost of Service and Rate Administration	Explains the Mechanics of the Oklahoma Grid Enhancement Cost Recovery Mechanism			

#### **Relief Requested**

### Q. Please generally describe the Plan.

OG&E's Plan is a five-year asset deployment plan that is focused on upgrading aging physical infrastructure while also modernizing key grid technologies, operational and communications systems, and planning tools and processes. The plan will be prioritized every year based on up-to-date information about existing system conditions, emerging technology, customer trends, and future requirements. Ultimately, the Plan will result in a modernized grid that is more reliable, resilient, flexible, and efficient, while at the same time maintaining affordability and enhancing service for customers.

9

1112

13

14

1516

17

8

1

2

3

4 5

6 7 A.

### Q. Why is OG&E's Plan to modernize its grid necessary?

A. As is more fully discussed in the testimony of Witness Gladhill, OG&E, like other utilities across the country, is facing an increasing number of challenges to its grid. Extreme weather, unrelenting threats of cyber and physical attacks, and a rising number of technologies that increase load and strain on infrastructure assets add to the complexity of delivering a reliable and resilient grid. Adding to this, are increased customer expectations of the grid. "A century ago, if a customer lost power, the lights went out. But today's lifestyle is built on electricity—it powers our irrigation system, mobile

<sup>&</sup>lt;sup>1</sup> Bowman, Paul, Matt Kirchner, Chris Klausner, Arron Lewis, David O'Connor. 2020 Black & Veatch Strategic Directions: Smart Utilities Report, p. 36. Available online at: https://www.bv.com/2020-smart-utilities.

phones, smart thermostats, air conditioners, hairdryers, TVs, computers and other electric dependent assets. With more customers' lives relying on electric-enabled technologies, expectations for minimal (nonexistent) interruptions are much higher." To address these challenges and demands by creating a more reliable and resilient grid, OG&E must move forward with its plan to enhance its grid into one that is more capable of serving the needs of the 21st Century.

A.

## Q. What relief is OG&E requesting regarding its Plan?

OG&E is requesting approval of a Mechanism for the five year deployment that allows OG&E to begin recovery of the revenue requirement associated with the capital investments including the return on (debt cost and equity return), the return of (depreciation expense), as well as taxes associated with the investment. The Mechanism will not include any operation and maintenance costs. The costs will be collected on an interim basis, until they are reviewed for prudence in a base rate case. OG&E's proposed Mechanism is structured very similarly to the Distribution Reliability and Safety Rider that was recently approved for Public Service Company of Oklahoma ("PSO").

A.

# Q. Is OG&E requesting preapproval of the prudence of its Plan and associated investments?

No. OG&E is not seeking pre-approval of the prudence of its Plan and associated investment. As stated above, OG&E's proposal is that, as occurs with any other plant additions, any determination concerning the prudence of the investments should be reserved until a future general rate case(s). This means that OG&E will bear the burden of showing in the future that the purported benefits of its Plan have been or will be delivered to customers. Any revenues that are collected through the Mechanism that are related to costs that are not ultimately deemed prudent and not included in rate base will be returned to customers through a true-up provision in the Mechanism.

<sup>2</sup> *Id.*, p. 12.

phones, smart thermostats, air conditioners, hairdryers, TVs, computers and other electric dependent assets. With more customers' lives relying on electric-enabled technologies, expectations for minimal (nonexistent) interruptions are much higher." To address these challenges and demands by creating a more reliable and resilient grid, OG&E must move forward with its plan to enhance its grid into one that is more capable of serving the needs of the 21st Century.

A.

## Q. What relief is OG&E requesting regarding its Plan?

OG&E is requesting approval of a Mechanism for the five year deployment that allows OG&E to begin recovery of the revenue requirement associated with the capital investments including the return on (debt cost and equity return), the return of (depreciation expense), as well as taxes associated with the investment. The Mechanism will not include any operation and maintenance costs. The costs will be collected on an interim basis, until they are reviewed for prudence in a base rate case. OG&E's proposed Mechanism is structured very similarly to the Distribution Reliability and Safety Rider that was recently approved for Public Service Company of Oklahoma ("PSO").

A.

# Q. Is OG&E requesting preapproval of the prudence of its Plan and associated investments?

No. OG&E is not seeking pre-approval of the prudence of its Plan and associated investment. As stated above, OG&E's proposal is that, as occurs with any other plant additions, any determination concerning the prudence of the investments should be reserved until a future general rate case(s). This means that OG&E will bear the burden of showing in the future that the purported benefits of its Plan have been or will be delivered to customers. Any revenues that are collected through the Mechanism that are related to costs that are not ultimately deemed prudent and not approved by the Commission to be included in rate base will be returned to customers through a true-up provision in the Mechanism.

<sup>&</sup>lt;sup>2</sup> *Id.*, p. 12.

- Q. How will the costs be collected through the Mechanism?
- 2 A. Projects will be submitted to the Commission for inclusion in the mechanism on a
- quarterly basis after they are in-service and benefitting customers. As part of that
- 4 submission, documentation will be included to support each project, and it will be
- 5 reviewed by PUD prior to any cost recovery beginning.

6

1

- Q. Will the quarterly submissions be the only information provided to support the projects submitted for cost recovery?
- 9 A. No. In addition to the quarterly submittals, the Company will also provide an annual plan
- detailing the projects that will be completed in the following year. This will ensure that
- there is a thorough review of and understanding as to what projects will be executed for
- each year of the Plan. Please see the testimony of Witness Smith for a discussion of the
- annual investment plans and the detail that will be included with each one.

14

- 15 Q. How does granting the proposed mechanism benefit customers?
- 16 A. To build on the progress made with its Smart Grid deployment and System Hardening
- programs, it is now time to more aggressively address the system needs and enhance the
- grid to a more reliable and resilient system that is capable of serving increasing needs of
- our customers. The most obvious benefit of the Mechanism is that it will allow for the
- 20 necessary improvements which will directly benefit customers. Another key benefit is
- 21 that the Mechanism calls for an ongoing, enhanced review of OG&E's grid and the
- 22 proposed improvements, which will ensure that the Commission is kept fully abreast of
- any grid enhancement activity and associated costs. Another benefit is that the
- 24 Mechanism will spread cost recovery out to avoid customer rate shock that can otherwise
- 25 occur by waiting until a base rate case to include all of the costs at one time. Finally, the
- Mechanism reduces the barrier of regulatory lag.

- 28 Q. Does the proposed Mechanism eliminate regulatory lag for OG&E?
- 29 A. No. The Mechanism reduces the amount of lag that the Company would otherwise incur
- without it, but it does not fully eliminate lag. Because the Mechanism is structured such
- 31 that projects may not be submitted for cost recovery until after the investments are in-

service providing benefits to customers, there will still be lag in between the investments going in-service and cost recovery commencing. OG&E will also be incurring other regulatory lag for other investments and expenditures that are outside of the Plan.

A.

### Q. Why is it important to reduce regulatory lag?

If regulatory lag is not addressed, it can create a financial barrier for OG&E to make the investments necessary to modernize its grid. This is because OG&E's current rates will not be sufficient to cover the incremental investment that will occur with the Plan which could challenge OG&E's opportunity to maintain its financial health. This is particularly true when considering that OG&E's Plan is comprised of non-revenue producing investments. Mitigating lag will enable OG&E to maintain its financial health and to move forward with the improvements as planned. Without a reasonable means of mitigating lag, the Company will have to reassess its ability to commit to the planned level of investment in this program and consider performing small pieces of the Plan over a much longer period with its existing revenues, which will delay important benefits and potentially essential improvements for customers.

A.

# Q. How do you respond to those that argue that regulatory lag is an incentive for utilities to operate more efficiently?

Relying on regulatory lag as an incentive for utility efficiency penalizes a utility that is operating efficiently, like OG&E. The efficient utility operator has very few, if any, options to offset the impacts of regulatory lag, whereas the inefficient operator may have many ways. The primary levers available to manage regulatory lag are to improve operational efficiency and reduce the level of capital investment. As I discuss later, OG&E's rates are among the lowest in the country. I believe the low rates enjoyed by OG&E's customers can be attributed to rigorous regulatory oversite and intense focus on operational efficiency by OG&E's management and members. To assume that there are significant efficiency gains available to offset the regulatory lag brought about by an increased level of capital investments assumes that past regulatory oversight has been lax. OG&E is a proven efficient operator.

1	Q.	Does the Allowance for Funds Used during Construction ("AFUDC") remove the
2		barrier of regulatory lag for the investments in the Plan?

A. No. AFUDC is a regulatory tool to defer the current cost of financing projects while they are under construction and not providing current benefits to customers. Depreciation expense is another significant cost of capital investment. As with the deferral of financing costs, depreciation expense is suspended until a project goes into service.

Unlike large-scale generation or long duration transmission projects, AFUDC will not apply to OGE Plan investments. The Company's Plan is comprised of hundreds of smaller and quickly constructed projects that will go in-service at varying times, many in a matter of weeks. AFUDC is applied only to projects with durations of greater than 30 days.

### 13 Q. Have regulators recognized the importance of grid modernization improvements?

14 A. Yes. In July of 2018, the National Association of Regulatory Utility Commissioners
15 ("NARUC") Board of Directors passed a resolution entitled "Supporting Infrastructure
16 Modernization Programs", which supports the need for accelerating programs like
17 OG&E's as shown from the excerpt below:

Whereas utilities across the nation are finding it necessary to make investments in their electric transmission and distribution systems to accommodate the rapid pace of technological developments and meet increasing customer demands for an electric system that operates in a smart, secure, reliable, resilient, and efficient manner;

Whereas specific investments may be required to protect the nation's electric system from the greater risk of disruption associated with growing physical and cybersecurity threats from a variety of sources across the nation and the world;

Whereas the upgrade and modernization of electric system infrastructure on an accelerated basis can mitigate this risk by enhancing the security, safety, reliability, and resilience of the electric grid.

# Q. Did the NARUC resolution recognize regulatory lag as a disincentive to grid modernization investments and recommended ways to address it?

- 33 A. Yes. In the resolution, regulatory lag is identified as a "near-term financial barrier of traditional ratemaking policies" that could prevent timely recover of utility investments.
- To address that barrier, the resolution encourages State commissions to consider

1		alternative rate-recovery mechanisms to "accelerate the modernization, replacement, and
2		enhancement of the nation's electric system." Please see the full NARUC resolution
3		attached as Direct Exhibit DRR-1.
4		
5	Q.	Please discuss this Commission's history in approving cost recovery mechanisms for
6		infrastructure investment programs.
7	A.	This Commission has a long history of supporting infrastructure improvements by
8		approving alternative cost recovery mechanisms. Most recently, the Commission
9		approved PSO's Distribution Reliability and Safety Rider in Cause No. PUD 200180097,
10		which, based upon my understanding, allows for the recovery of capital investments
11		incurred for reliability and safety.
12		Specific to OG&E, the Commission has approved the following cost recovery
13		mechanisms related to infrastructure improvements:
14		• Smart Grid Program in Cause No. PUD 201000029 - mechanism to recover
15		Smart Grid investments.
16		• System Hardening in Cause No. PUD 200900212 - mechanism to recover a
17		combination of capital investment measures, including circuit hardening,
18		aggressive vegetation management, and pilot programs to install breakaway
19		connectors between poles and customers and to underground certain customer
20		service drops (altogether, the "System Hardening Program").
21		• Windspeed (RTSA Rider) Cause No. PUD 200800148 - mechanism to recover
22		the construction of a 345 kV transmission line from Woodward to Oklahoma
23		City.
24		<ul> <li>Sooner-Rose Hill &amp; Sunnyside-Hugo Transmission Investments (STSA Rider)</li> </ul>
25		Cause No. PUD 201200172 - Sunnyside-Hugo Project ("Sunnyside-Hugo") and
26		the Sooner-Rose Hill Project ("Sooner-Rose Hill") (collectively referred to as the
27		"Projects"), were constructed and placed in service by OG&E in the second
28		quarter of 2012. In Cause No. PUD 201100087 (OG&E's Rate Case) the
29		Settlement Agreement allowed for OG&E to initiate recovery of these project

cost through the SPP Transmission Systems Additions Rider.

1		In addition to the OG&E dockets referenced above, the Commission has approved
2		the following similar mechanisms for PSO.
3		• PSO AMI Rider - Cause No. PUD 201300217 - mechanism to recover costs
4		associated with Automated Metering Infrastructure.
5		• PSO Capital Investment Rider Cause No. PUD200900181- Mechanism to
6		recover certain capital investment cost related to generation, transmission, and
7		distribution investments.
8		In each of these dockets, the Commission recognized the importance of
9		infrastructure investment and authorized temporary alternative cost recovery mechanisms
10		to ensure that investment was made. Additionally, the Commission has also approved the
11		use of Performance Base Rates for ONG and CenterPoint, which provide a more
12		permanent solution to encouraging infrastructure investment.
13		
14	Q.	Did these previous infrastructure programs benefit customers?
15	A.	Yes, OG&E customers benefitted from the deployment of AMI and system hardening, as
16		well as the construction of transmission projects, which may not have been possible if the
17		Commission had not addressed the barrier of regulatory lag by approving alternative cost
18		recovery mechanisms. It is also noteworthy to consider that OG&E has maintained some
19		of the lowest rates in the country with the various mechanisms in place.
20		
21	Q.	Despite the Commission's extensive experience with cost recovery mechanisms, have
22		they been the subject of criticism in the past?
23	A.	Yes, over the years, some stakeholders have argued against the use of cost recovery
24		mechanisms claiming that they are "blank checks" that afford no customer protections,
25		that they shift all the risk away from shareholders and onto customers, and that they are
26		single-issue requests that should only be considered within the confines of a base rate
27		case.

1	Q.	Are those criticisms	applicable to	OG&E's	Mechanism	that	is	at	issue	in	this
2		docket?									

No. Approval of OG&E's Mechanism will not result in a "blank check" or the absence of customer protections. As explained previously and more fully in the testimony of Witness Cash, the Mechanism only allows for the recovery of the revenue requirement once a project has gone into service and has been authorized for temporary recovery by PUD. Further, these costs will be subject to true-up and ultimately a prudence review in a base rate case. In other words, the investments remain subject to the OCC's review and approval in a future regulatory proceeding, and any disallowances will be refunded to customers.

Any potential claim that all risk will be shifted to customers is false. OG&E's request is to begin cost recovery of the Plan investments only after they are in-service, providing benefits to customers, and have been reviewed by the PUD in each quarterly submission. This means that OG&E will provide all of the upfront capital investment necessary for customers to benefit from the Plan; customers provide none of the funds necessary for OG&E to deploy the projects. Therefore, until the costs are found prudent by the Commission in a future rate case proceeding, OG&E bears all the risk of the investment. This type of review when used in conjunction with mechanisms similar to OG&E's request ensures diligent and careful planning and operations.

Finally, this Commission has approved multiple cost recovery mechanisms outside of a full base rate case review. This is likely because base rate cases can be very time consuming and burdensome to all stakeholders. To address any notion of openended recovery, this Commission has often tied approval of a recovery mechanism to a sunset date or required that it be reviewed for continuation in a rate case that must be filed by a date certain.

A.

A.

#### **Customer Impact**

## Q. What amount of costs is OG&E proposing to recover through the Mechanism?

Table 2 reflects the estimated revenue requirement and the associated percentage change to customer bills for 2020 and 2021, Direct Exhibit DRR-2 contains a more detailed analysis. These amounts are subject to change based on each annual investment plan.

(Please see the testimonies of Witness Gladhill and Smith for a discussion on the development and necessity of annual investment plans.)

2

1

**Table 2: OGE Plan Revenue Requirements** 

	Total	Residential	General Service	Power and Light	Large Power and Light	Other
2020 OGE Plan Revenue Requirement	\$1,531,562	\$905,617	\$195,368	\$319,077	\$56,567	\$54,933
2020 OGE Plan Customer Bill % Change		0.12%	0.12%	0.07%	0.02%	
	THE SECTION OF THE SE		22 T A B 2			
2021 OGE Plan Revenue Requirement	\$16,247,891	\$9,561,636	\$2,021,108	\$3,365,456	\$721,440	\$578,251
2021 OGE Plan Customer Bill % Change		1.22%	1.28%	0.76%	0.27%	

# On the revenue requirements shown in 2020 and 2021 represent annual revenue requirement amounts?

5 A. No. The amount shown for 2020 only represents the revenue requirement from September to December 2020, assuming the initial factor will become effective at that time. This factor will be based on the quarterly report submitted in August, which is based on June 2020 plant-in-service, as depicted in Chart 1 of witness Cash's testimony. Additionally, the 2021 amount assumes the investments are ratably placed in service throughout the year and are recovered in quarterly increments after each submission.

11

12

13

# Q. Please describe the impact residential customers will see on their bills for 2020 and 2021?

14 A. In 2020, an average residential customer using 1,055 kwh can expect an annual increase of 0.12%, or a \$0.36 average monthly increase between September and December. In 2021, customers are expected to experience an incremental annual increase of 1.10%, or a \$1.18 average monthly bill increase. The year over year total bill change for the

remaining three years of the Plan is projected to be below 1.7% on an annual average basis.

3

5

6 7

8

9

10

11

1213

1 2

### Q. Is OG&E'S Plan a reasonable price for customers?

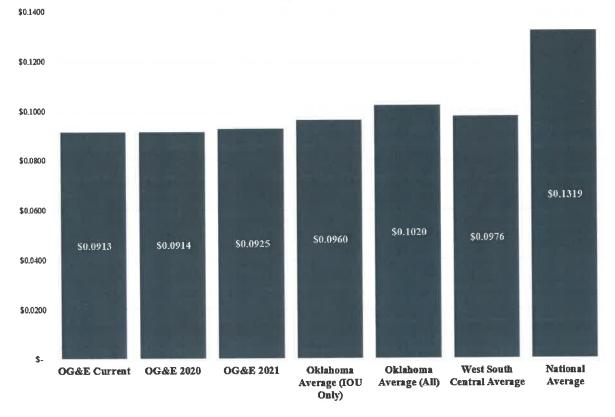
A. Yes. The quantitative and qualitative benefits outweigh these costs as more fully described in the testimony of Witness Gladhill. Further, after including the projected revenue requirements into OG&E's current rates, the Company's rates will remain some of the lowest rates in the country. Table 3 shows how OG&E's current, proposed 2020, and proposed 2021 residential total rates compare to regional and national rates as listed by the Edison Electric Institute ("EEI") for the Summer of 2019. As indicated in Table 3, OG&E's residential rates are, and will remain after inclusion of the Plan investments, lower than the Oklahoma, regional, and national averages, without consideration of other utilities' rates increasing in 2020 and 2021.

<sup>3</sup> EEI Typical Bills and Average Rates Report Summer 2019.

<sup>&</sup>lt;sup>4</sup> The 2019 "Oklahoma Average (All)" data comes from the U.S. Energy Information Administration because EEI data for this category lags one year behind. The rate shown is the Oklahoma average for the period of July 2018 to June 2019.

Table 3: EEI Rate Comparison

EEI Rate Comparison - Residential



# 1 Q. Do the Commission's rules support the investments included in OG&E's Plan?

Yes, in fact, the Plan will help the Company better comply with the Commission's Rules. The Commission's rules require electric utilities to have reliability programs that include inspection, maintenance, repair and replacement standards. (OAC 165:35-25-14.) The Commission has set minimum performance levels (OAC 165:35-25-18) and requires electric utilities to have a program to identify and analyze a company's worst performing circuits. (OAC 165:35-25-19.) The rules also require that electric utilities submit an annual reliability report to the Commission. OG&E's Plan includes all of the standards set forth in the Commission's rules at an enhanced level by the use of current technology and increased investment in reliability and resiliency.

2

3

4

5

6

7

8 9

10

A.

### Q. Is OG&E's request for the Mechanism in the public interest?

As more fully set out in OG&E witness Gladhill's testimony, in 2019 equipment failure made up 27% of overall outage duration with storms excluded and this number is expected to increase ten percent annually. To continue the current level of spending knowing that equipment failure is worsening is not an acceptable plan to respond to the challenges and demands on the grid. The recent events in California, although hopefully an extreme example, have highlighted this need. A modernized grid that is safer, more reliable, and resilient that is provided at a reasonable cost is in the public interest. Further, OG&E's request to implement a Mechanism to support the implementation of the Plan has been designed with added layers of customer protections. By providing temporary relief, with subsequent rate case(s) to review the reasonableness and prudence of OG&E's capital investments, OG&E can proceed with its needed Plan to deliver significant benefits to customers all while maintaining some of the lowest rates in the country.

#### O. What is your recommendation to the Commission?

18 A. I recommend that the Commission approve and allow for the implementation of the
19 Oklahoma Grid Enhancement Cost Recovery Mechanism to recover the costs associated
20 with the Plan as requested by OG&E.

- 22 Q. Does this conclude your testimony?
- 23 A. Yes.

# CI-1/EL-2 Resolution Supporting Infrastructure Modernization Programs

Whereas the National Association of Regulatory Utility Commissioners ("NARUC") and its members have long focused on electric system reliability, adequacy, and affordability, as well as electric system infrastructure security and delivery;

Whereas NARUC enjoys a close working relationship and cooperative partnership with a variety of federal and state agencies and organizations tasked with ensuring the safety, security, resilience, reliability, and efficiency of the nation's electric system;

Whereas innovations in technology in areas including, but not limited to, electric vehicles, renewable energy generation, microgrids, energy storage, distributed energy resources ("DER"), demand response and energy efficiency are occurring at a rapid pace;

Whereas utilities across the nation are finding it necessary to make investments in their electric transmission and distribution systems to accommodate the rapid pace of technological developments and meet increasing customer demands for an electric system that operates in a smart, secure, reliable, resilient, and efficient manner;

Whereas specific investments may be required to protect the nation's electric system from the greater risk of disruption associated with growing physical and cybersecurity threats from a variety of sources across the nation and the world;

Whereas the upgrade and modernization of electric system infrastructure on an accelerated basis can mitigate this risk by enhancing the security, safety, reliability, and resilience of the electric grid;

Whereas alternative rate-recovery mechanisms may help expedite the upgrade and modernization of the electric system by promoting timely rate recovery for utility investments in electric system infrastructure safety, security, resilience, reliability, and efficiency;

Whereas alternative rate-recovery mechanisms may help eliminate near-term financial barriers of traditional ratemaking policies such as "regulatory lag" and promote access to lower-cost capital; and

Whereas with proper planning, controls, and regulatory monitoring to ensure accountability and ratepayer benefit, the adoption of alternative rate policies may be very effective for advancing critical electric system safety and reliability upgrades; now, therefore be it

Resolved that the Board of Directors of the National Association of Regulatory Utility Commissioners, convened at its 2018 Summer Policy Summit in Scottsdale, Arizona, encourages regulators and industry to consider sensible programs aimed at accelerating investments in electric system infrastructure to help modernize and protect the nation's electric system; and be it further

Resolved that, to the extent permissible, State commissions should explore and examine alternative rate recovery mechanisms to accelerate the modernization, replacement, and enhancement of the nation's electric system.

Sponsored by the Committees on Electricity and Critical Infrastructure. Adopted by the NARUC Board of Directors on July 18, 2018.

Oklahoma Jurisdictional							
Estimated Revenue Requirement (a)							
	<u>2020</u>	<u>2021</u>					
Actual YE Plant in Service	\$89,000,000	\$261,200,000					
Actual YE Accum. Depreciation	(\$1,035,892)	(\$8,059,525)					
Actual YE ADIT Liability	(\$774,411)	(\$4,999,322)					
Net Rate Base	\$87,189,697	\$248,141,153					
Return Requirement Recovered	1,111,675 (b)	11,222,167					
Depreciation Expense	345,297	4,442,249					
Ad Valorem Taxes	80,545	828,220					
Total Company Revenue Req.	1,537,518	16,492,636					
Oklahoma Juris. Rev. Req.	1,531,563 (b)	16,247,892					
Return on Rate Base with taxes	9.07%	9.07%					

Total OGE Plan Impact							
	2020	2021					
Res	0.12%	1.22%					
GS	0.12%	1.28%					
PL	0.07%	0.76%					
LPL	0.02%	0.27%					

#### **Notes**

- (a) Revenue Requirements for 2020 and 2021 are estimated based on plant going into service ratably throughout the year and only reflect cost recovery associated with actual plant in service that has been submitted in each quarterly report. The exhibit reflects recovery only commencing after the quarterly submission has been approved.
- (b) Represents a revenue requirement from September through December 2020. While an annualized revenue requirement for 2020 would be approximately \$11 million, the Company would only recover costs associated with Grid Enhancement one month after the 1<sup>st</sup> quarterly report has been submitted. For example, revenue requirement from September through November is based on actual plant-in-service submitted in the August report.