

**BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA**

IN THE MATTER OF THE APPLICATION OF )  
OKLAHOMA GAS AND ELECTRIC COMPANY )  
FOR AN ORDER OF THE COMMISSION )  
AUTHORIZING APPLICANT TO MODIFY ITS ) CASE NO. PUD 2023-000087  
RATES, CHARGES, AND TARIFFS FOR RETAIL )  
ELECTRIC SERVICE IN OKLAHOMA )

Direct Testimony

of

Lauren E. Maxey

on behalf of

Oklahoma Gas and Electric Company

December 29, 2023

1 Lauren E. Maxey

2 *Direct Testimony*

3 Q. **Please state your name, position, by whom you are employed, and your business**  
4 **address.**

5 A. My name is Lauren Maxey. I am the Manager of the Cost of Service department for  
6 Oklahoma Gas and Electric Company ("OG&E"). My business address is 321 N. Harvey,  
7 Oklahoma City, Oklahoma, 73102.

8  
9 Q. **Please summarize your professional qualifications and educational background.**

10 A. I have worked in OG&E's regulatory department since January 2020 as a Lead Cost  
11 Analyst in the Cost of Service and Rates Administration department. In July of 2023, I  
12 accepted my current role as Manager of Cost of Service. My Cost of Service  
13 responsibilities include responsibility for operating and maintaining the Cost of Service  
14 model, including ensuring that all costs are properly classified and each class of customers  
15 are charged based on their proportionate share of these costs, which is determined by the  
16 allocators that are developed in the Cost of Service model. Prior to joining OG&E's  
17 regulatory department, I worked as a Senior Accountant for three years in OG&E's Fuel  
18 and Revenue Accounting department. My responsibilities included calculation of the  
19 Oklahoma Fuel Adjustment Clause, accounting for OG&E transactions in the Southwest  
20 Power Pool for transmission service, accounting for fuel purchases and balancing  
21 transactions, and other revenue accounting tasks and reporting.

22 Prior to joining OG&E, I was employed by Enable Midstream Partners LP  
23 (formerly Enogex LLC) as a Senior Accountant in the Corporate Accounting department  
24 from 2014 to 2017. I was responsible for consolidations, preparation of financial  
25 statements, external reporting requirements, incentive compensation accounting and  
26 reporting, and general accounting monthly, quarterly, and annual tasks. I began my career  
27 in 2007 at Oklahoma Natural Gas Company as an Accountant in the General Accounting  
28 department where I was responsible for various tasks of increasing complexity, including  
29 accounts receivable and payable analysis, gas purchase accounting, preparation of internal  
30 and external reporting, financial statement preparation and analysis, and general

1 accounting functions such as monthly journal entries and reconciliations. I earned a  
2 Bachelor of Science in Accounting from Southwestern Oklahoma State University in 2007  
3 and a Master's in Business Administration from Oklahoma City University in 2022.

4 Q. **Have you previously testified before this Commission?**

5 A. Yes. I have submitted testimony in Case No. PUD 2021000164.  
6

7 Q. **What is the purpose of your direct testimony?**

8 A. The purpose of my direct testimony is to support the Company's cost-of-service study  
9 ("COSS") and the resulting update to the Oklahoma retail jurisdictional and class  
10 allocations. The COSS is designed to reflect allocation and functionalization of rate base  
11 and other costs based on accepted cost causation principles which supports the proper rate  
12 design for retail customers.  
13

14 **COST OF SERVICE STUDY RESULTS**

15 Q. **Please provide a brief summary of the results of the update to the Oklahoma retail  
16 jurisdictional and class revenue requirements?**

17 A. The COSS reveals that Oklahoma retail revenues are deficient by \$332.5 million. The  
18 impact to the class revenue requirements are as follows: Residential revenues are deficient  
19 by \$160.5 million; General Service revenues are deficient by \$37.7 million; Power & Light  
20 revenues are deficient by \$62.7 million, Large Power & Light revenues are deficient by  
21 \$47.5 million; and all other classes are deficient by \$24.2 million.  
22

23 Q. **Please provide a brief summary of the results of the update to the Oklahoma retail  
24 jurisdictional allocators as computed in the COSS.**

25 A. The Production Demand allocator is 91.74% and the Transmission Demand and  
26 Transmission Demand Southwest Power Pool ("SPP") allocators are 80.38% and 91.71%,  
27 respectively.

1 Q. **How do these results compare with the final jurisdictional allocators from the**  
 2 **Company’s last general rate case, Cause No. PUD 2021000164?**

3 A. The allocators between jurisdictions have remained relatively flat. The current production  
 4 allocator is 0.35% higher than the final production allocator from Cause No. PUD  
 5 2021000164 filing which was 91.39%. The current Transmission Demand and  
 6 Transmission Demand SPP allocators are 0.78% and 0.52% higher than the final  
 7 transmission allocators from the 2021 filing which were 79.60% and 91.19%. Figure 1  
 8 shows a side-by-side comparison of the results of the two cases.

9 **Figure 1: Jurisdictional Demand Allocators**

	PUD 2023000087	PUD 202100164	Difference
Production Demand	91.74%	91.39%	0.35%
Transmission Demand	80.38%	79.60%	0.78%
Transmission Demand SPP	91.71%	91.19%	0.52%

**COST OF SERVICE STUDIES**

General Explanation of a Cost of Service Study

10 Q. **What is a cost of service study?**

11 A. A COSS is used to determine the revenue requirement to be recovered from a utility  
 12 company’s jurisdictional and individual customer classes. In the COSS, historical *pro*  
 13 *forma* test year embedded costs are either allocated or directly assigned to the jurisdiction  
 14 and customer classes.

15 Q. **What sources are used for the historical costs in a cost of service study?**

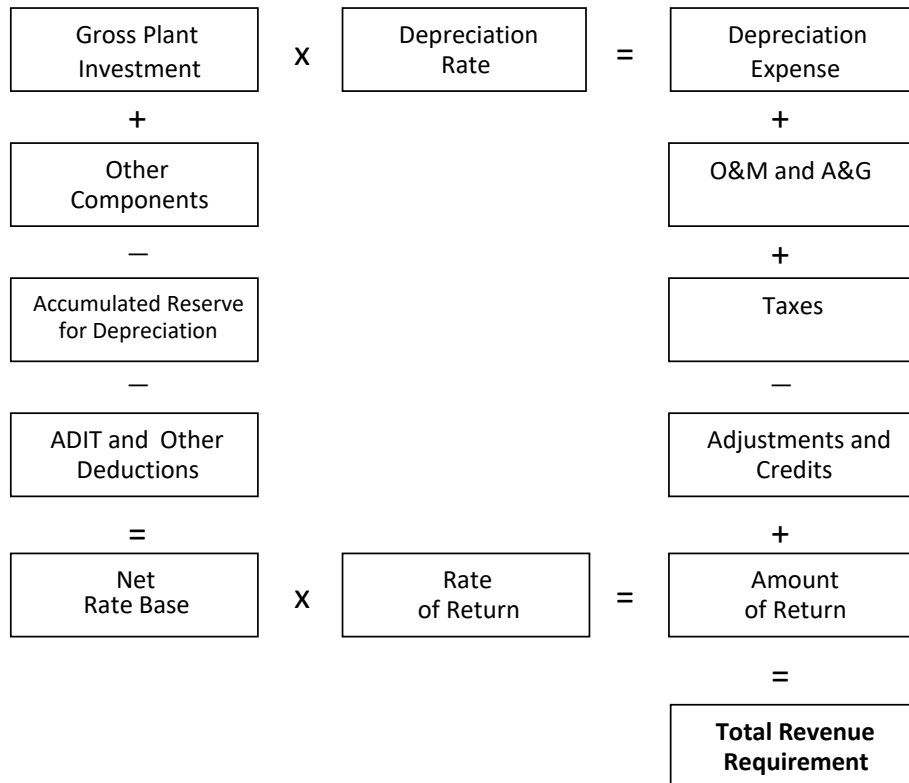
16 A. Cost of service studies rely on the utility company’s historic, or embedded, statements of  
 17 revenue, number of customers, energy sales, accounting reports, engineering records,  
 18 customer billing records, and load survey data. Investor-owned electric utilities in  
 19 Oklahoma are required by the Federal Energy Regulatory Commission (“FERC”) to keep  
 20 their accounting records according to the “Uniform System of Accounts for Public Utilities  
 21 and Licensees” (“USOA”), CFR Title 18, Subchapter C, Part 101. The OCC adopted the  
 22 USOA requirements as well (see OAC 165:35-27-4(a)). The USOA sets the guidelines for

1 recording assets, liabilities, income, and expenses into various accounts. Embedded costs  
 2 are used as the basis for FERC Form 1 annual reports prescribed by FERC.

3 **Q. Please describe how a cost of service study is structured.**

4 A. The cost of service study is designed to determine a revenue requirement. The components  
 5 of the revenue requirement within the COSS model are summarized in Figure 2.

**Figure 2: Components of a Cost of Service Study**



6 **Q. What type of costs and cost components are included in the cost of service studies you**  
 7 **are sponsoring?**

8 A. Fixed costs and variable costs are two types of broad cost categories included in cost of  
 9 service studies. Fixed costs are costs that do not vary with output, remain constant in the  
 10 short run, and include capital costs, return, depreciation expense, income taxes, property  
 11 taxes, and some operation and maintenance (“O&M”) expense. Variable costs are costs  
 12 that vary with output which include fuel costs, purchased power and some O&M expense.

13 Additionally, there are sub-components of the fixed and variable costs. These  
 14 include directly assigned costs that are incurred to serve a particular customer or class of  
 15 service (street lighting, dedicated substation circuits, etc.) and what are called joint or

1 common costs. Joint or common costs are those costs that are shared by all customers  
2 because they are incurred to produce jointly beneficial products. These costs are allocated  
3 either on the basis of the overall ratios of those costs that have been directly assigned, or  
4 by a series of allocators that best reflect “cost causation” principles, or by a detailed  
5 analysis of each account to determine who receives the benefits.

6

7 **Q. Please define cost causation.**

8 A. Cost causation is the determination as to what, or who, is causing costs to be incurred by  
9 the utility in providing service to its customers. An examples of cost causation is when a  
10 customer request service at a new location. This request could cause the Company to incur  
11 costs such as investment in line transformation, a service drop, metering facilities. It will  
12 establish a commitment on the part of the Company to provide, among other things,  
13 monthly billings and customer service.

14

15 **Q. Please generally describe the physical characteristics of the electric industry that**  
16 **cause costs to be incurred.**

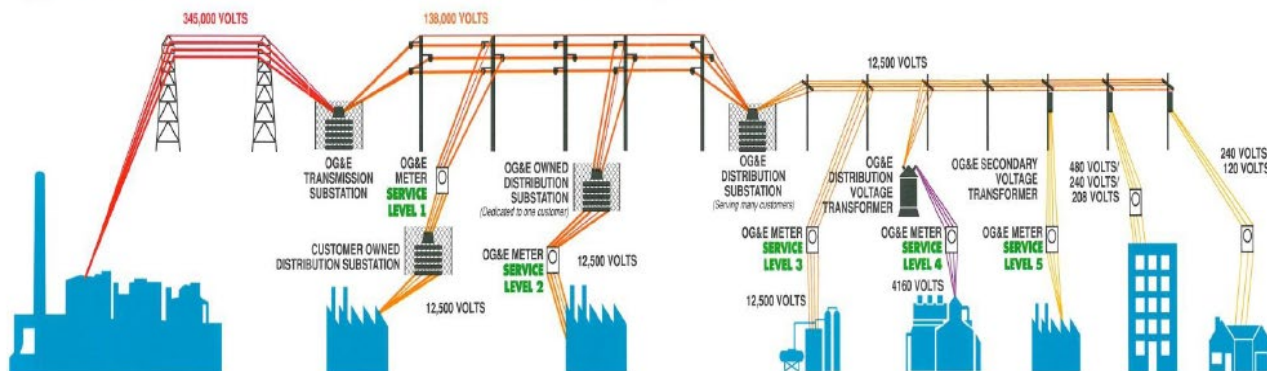
17 A. Generation, transmission, and distribution are the three main components of a vertically  
18 integrated utility.<sup>1</sup> Figure 3 illustrates how power flows from the power plant to ultimate  
19 consumers on the OG&E system.

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<sup>1</sup> NARUC Manual, page 4

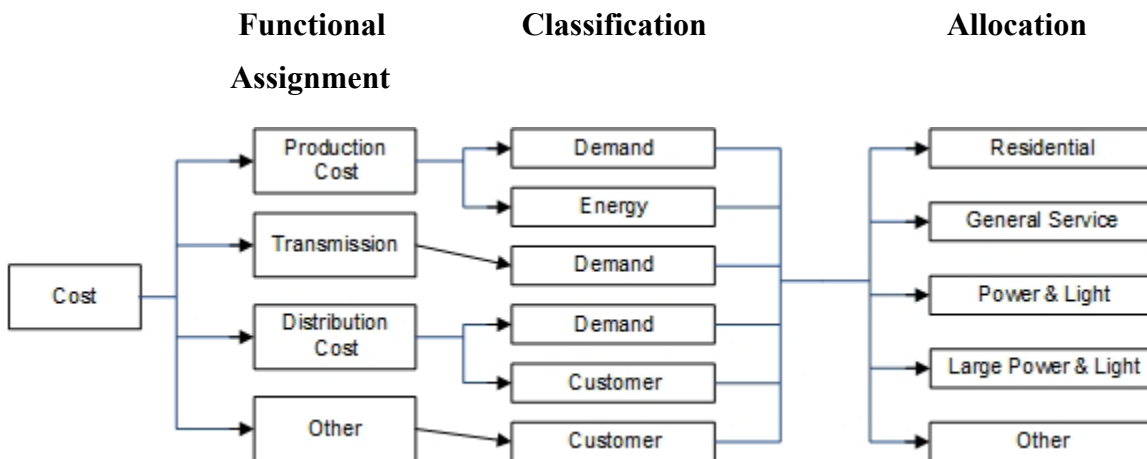
Figure 3: OG&E Transmission and Distribution System

**Typical OG&E Transmission and Distribution System**



- 1 Q. How is this information separated to determine the cost of serving the various classes
- 2 of utility customers?
- 3 A. Costs are allocated to customer classes using a three-step method including
- 4 functionalization, classification, and allocation. This methodology is shown in Figure 4.

Figure 4: Three-Step Method



Functionalization Process

1 Q. **Please describe the functionalization process?**

2 A. Once the relevant data is gathered, the costs are separated by function. Typically, functions  
3 in a fully integrated electric utility are:

- 4 1. Production
- 5 2. Transmission
- 6 3. Distribution
- 7 4. Customer Service
- 8 5. Administrative and General (“A&G”)

9 The production function captures the costs associated with power generating facilities. The  
10 transmission function captures the costs associated with the high voltage lines and  
11 substations that deliver power from generators to the distribution system, other utilities,  
12 and some large customers. The distribution function includes facilities and costs associated  
13 with distribution substations, primary and secondary lines, transformers, service drops, and  
14 meters that connect most customers to the utility network. The customer service function  
15 encompasses the services and costs associated with providing billing, collection, customer  
16 information, and related services. The A&G function is a general service category that  
17 captures the costs associated with management of the business and general services such  
18 as staffing, accounting, legal, regulatory, communications, general purpose buildings,  
19 maintenance of such facilities, and other costs that may not be directly assignable to the  
20 other functions.

Classification Process

21 Q. **Please describe the classification process.**

22 A. Classification is a refinement of functionalized costs. Functionalized costs are further  
23 separated into three classifications:

- 24 1. Demand costs – costs associated with the maximum rate of energy used by the  
25 customer
- 26 2. Energy costs – cost that vary with the amount of energy used by customers
- 27 3. Customer costs – costs related to billing, metering, payment collections, and  
28 customer service

29 Typical cost classifications used in cost studies are shown in Figure 5.



**Figure 5: Classifications**

<b>FUNCTION</b>	<b>CLASSIFICATION</b>
Production	Demand, Energy
Transmission	Demand
Distribution	Demand, Customer
Customer Service	Customer

1 As seen above, production plant costs, such as depreciation expense and return on  
 2 investment, are generally considered to be demand costs. Fuel costs and certain production  
 3 O&M expenses are energy costs because they vary with the quantity of energy produced.  
 4 Transmission costs are typically considered as demand because they are mainly fixed and  
 5 do not vary with energy usage. Distribution system costs are driven by the need to deliver  
 6 the diversified peak demand of customers served from each facility and by the number of  
 7 customers served. Distribution costs for substations, primary lines and transformers tend  
 8 to vary with the size of the load served. Customer service costs vary with the number of  
 9 customers and the complexity of meeting their needs. The classification process provides  
 10 a basis on which to allocate different categories of costs (demand, energy, or customer) to  
 11 the Company’s jurisdictions, and ultimately to the customer classes through the allocation  
 12 process.

Allocation Process

13 **Q. Please describe the allocation process.**

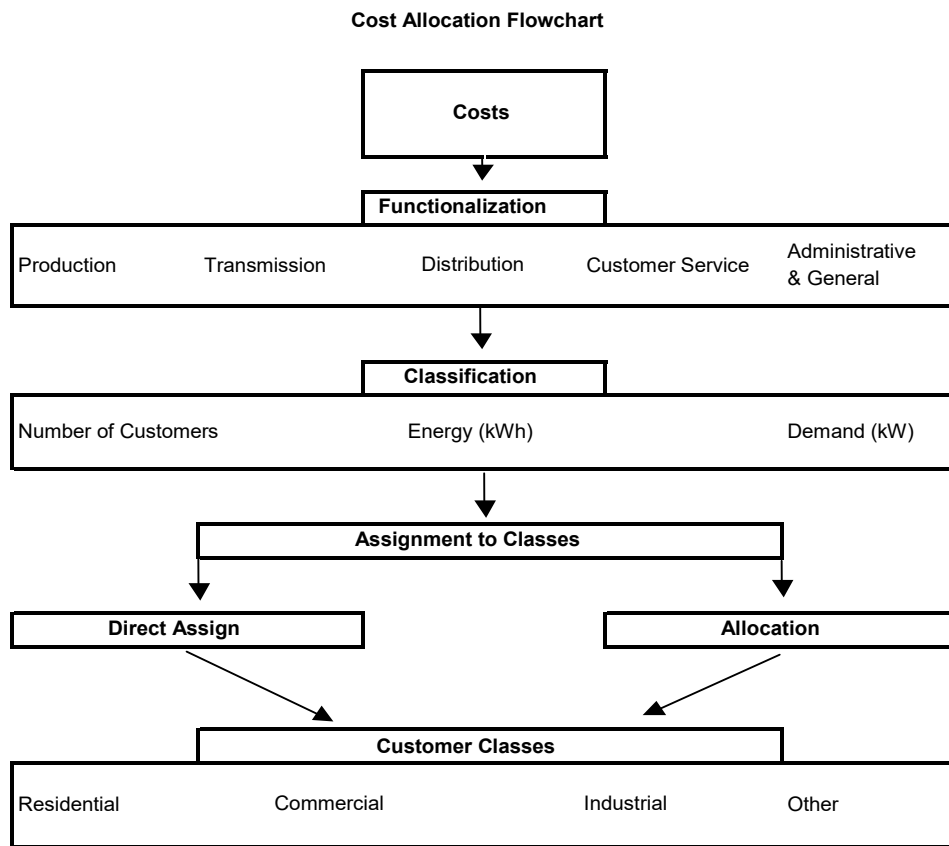
14 **A.** After costs are functionalized and classified, they are either allocated or directly assigned  
 15 among jurisdictions. Within the Oklahoma retail jurisdiction, the functionally classified  
 16 costs are then further allocated or assigned among classes of customers, based on cost  
 17 causation. OG&E’s customer classes have been determined and grouped according to the  
 18 nature of service provided and the load characteristics. OG&E’s major customer classes  
 19 are generally grouped as Residential, General Service, Power and Light, Large Power and  
 20 Light, and Other.

21 The objective of this process is to assign costs in a reasonable and understandable  
 22 way. As discussed earlier, some costs are directly assigned and others are allocated among  
 23 the classes; directly assigned costs are costs that can be readily identified as belonging to a  
 24 jurisdiction, a single class or even a single customer. For example, customer meters are  
 25 directly assigned to their respective customer class. Similarly, the costs associated with

1 the poles and luminaries used for street lighting in Oklahoma are directly assigned to the  
 2 Oklahoma jurisdiction and then to the street lighting class.

3 Most costs, however, are attributable to more than one type of customer. These  
 4 joint costs must be allocated to the appropriate jurisdiction and then to the Oklahoma  
 5 jurisdictional retail customer classes by an allocation methodology that recognizes each  
 6 class's contribution to the cost driver that ultimately determines the overall level of cost  
 7 for each sub-category of utility service. Figure 6 is a flowchart that provides an overview  
 8 of the steps used to assign/allocate costs to jurisdictional customer classes. The process  
 9 detailed below is applied to each cost category in the cost of service study.

**Figure 6: Cost Allocation Flowchart**



1 Q. **What is the result of the functionalization, classification, and assignment/allocation**  
2 **process?**

3 A. When the process is completed and all the costs are allocated to the jurisdictions and  
4 customer classes, the result is a fully allocated embedded cost of service study that  
5 establishes the cost responsibility for each jurisdiction and customer class of service within  
6 that jurisdiction.

7

**OG&E'S JURISDICTIONAL COST OF SERVICE STUDY**

8 Q. **Did OG&E submit a jurisdictional cost of service study as described in the**  
9 **Commission's minimum filing requirements?**

10 A. Yes. The Company submitted its COSS and is provided in Section K of the MFR package.  
11 The jurisdictional cost of service study allocates costs between OG&E's Oklahoma and  
12 Arkansas retail operations, and FERC jurisdictional costs. These Oklahoma jurisdictional  
13 retail costs are then used to conduct the Oklahoma jurisdiction's class costs of service study  
14 as described below.

15

16 Q. **What does the Company do to ensure that the fully allocated costs are reasonable?**

17 A. The Company uses the following criteria to judge the appropriateness of its allocation  
18 methodology:

19 1. The method should reflect the planning and operating characteristics of the  
20 utility's system.

21 2. The method should recognize individual customer class characteristics such as  
22 energy use, peak demand on the relevant portion of the system, service diversity  
23 characteristics, or the number of customers.

24 3. The method should produce reliable results that are relatively stable from year-  
25 to-year.

26 4. Customers who benefit from the use of the system should also bear appropriate  
27 cost responsibility for the system.

1 **Q. Does Section K of the Minimum Filing Requirements (“MFR”) package contain the**  
 2 **Company’s jurisdictional cost of service?**

3 A. Yes. Section K of the MFR package sets forth the Company’s jurisdictional Cost of  
 4 Service. The schedules in Section K and supporting work papers in the supplemental  
 5 package provide the support for those calculations.

6 Schedule K-1 shows the pro forma adjusted Total Company cost of service.  
 7 Each of the supporting schedule’s details, by account, the associated allocation basis for  
 8 the amounts shown on Schedule K-1. Figure 7 lists such supporting schedules.

**Figure 7: Supporting Schedules**

Schedule Name	Description
Schedule K-2.1	Pro forma electric revenues based on current rates
Schedule K-2.2	Operation and maintenance expenses
Schedule K-2.3	Depreciation expense
Schedule K-2.4	Taxes other than income
Schedule K-2.5	Plant in service
Schedule K-2.6	Accumulated depreciation
Schedule K-2.7	Construction work in progress
Schedule K-2.8	Plant held for future use
Schedule K-2.9	Working capital
Schedule K-2.10	Other rate base adjustments

**OG&E’s CLASS COST OF SERVICE STUDY**

9 **Q. Please describe Section L of the MFR package as it relates to the class cost of service**  
 10 **study you are sponsoring.**

11 A. Section L identifies the revenue, revenue deductions, income taxes, rate base components  
 12 and return on rate base for each Oklahoma customer class. With the exception of the two  
 13 proposed changes to allocation methodologies discussed below, these costs are allocated  
 14 in a manner consistent with OG&E’s previous filings before the Commission.

15  
 16 **Q. Please generally describe the contents and organization of Section L.**

17 A. Schedule L-1 is the Rate Design Cost of Service for the *pro forma* test year. It shows the  
 18 Oklahoma jurisdictional pro forma adjusted cost of service by customer class under rates  
 19 placed in effect as of October 1, 2021. Revenue, revenue deductions and rate base are

1 organized in the same manner as on Schedule K-1. Line 31 shows the percentage rates of  
2 return earned from each class under current rates.

3 Supporting Schedules, L-2.1 through L-2.10, show in detail the revenue, allocation  
4 of costs and rate base components to each Oklahoma customer class. These schedules  
5 provide the same information as the schedules in Section K, except that the information is  
6 provided by Oklahoma customer class.

7 Schedule L-3 presents the change in sales revenue for each class if a rate of return  
8 on rate base was to be applied equally to all classes of service. Line 13 is the total class  
9 revenue requirement needed to achieve the Company's proposed return on rate base. Line  
10 14 is the pro forma class revenue based on existing rates for the test year. Line 15 is the  
11 difference between the class revenue requirement and the current tariff revenue. This  
12 deficiency or excess represents the class change needed in current tariffs for rate design.  
13 Line 16 shows the class revenues received from current tariffs.

14 Schedule L-4 indicates the percent increases necessary to recover the revenue  
15 deficiency through sales revenue for each class. Line 12 indicates the return on rate base  
16 by class of service adjusted for the deficiency at these levels of revenue.

17  
18 **Q. How are the results of the class cost of service study used in this proceeding?**

19 **A.** The results of the class cost of service submitted in this proceeding are used for two  
20 reasons.

- 21 1. Provide embedded cost information that is used as a tool in developing the pricing  
22 structures for each customer class; and
- 23 2. Provide information with which present and proposed relative rates of return by  
24 customer class can be compared and reviewed.

25  
**CHANGES TO THE COST OF SERVICE STUDY**

26 **Q. Are there any updates or changes to the COSS model filed in this case?**

27 **A.** Yes. The Company's COSS includes two improvements to allocations in this case to more  
28 accurately align with cost causation and to assign costs in a manner that provides a more  
29 accurate relative rate of return (RROR) for each customer class. First, OG&E allocates  
30 wind production costs to customers on a blended demand and energy allocator. Second,

1 OG&E allocates transmission costs to retail customer classes by using a twelve coincident  
2 peak ("12CP") allocator.

3

4 **Q. What does it mean when you use a coincident peak allocator?**

5 A. A coincident peak ("CP") methodology is used to assign costs to a jurisdiction or customer  
6 class based on the jurisdiction's or class's contribution to the total at the peak of the system.  
7 A 4 CP allocator assigns costs based on the jurisdiction's or class's contribution to peak  
8 demand during OG&E's four highest peaks coincident with the system peak and a 12 CP  
9 allocator assigns costs based on the jurisdiction's or class's peak demand during OG&E's  
10 twelve highest peaks coincident with the monthly system peak.

11

12 Proper Allocation of Wind Production Costs

13 **Q. Please describe the proposed change to the allocation of wind production costs.**

14 A. The Company is proposing to change the allocation of wind production costs to a blended  
15 allocation of 84% energy and 16% demand. The Commission recently approved this  
16 blended allocator for a PSO wind facility in Order No. 738571 in Case No. PUD 2022-  
17 000093. Currently, the Company allocates all wind production costs based on its  
18 production demand allocator, which is a four coincident peak ("4CP") average and excess  
19 ("A&E") allocator ("4CP A&E").

20

21 **Q. Why is the Company proposing this change?**

22 A. The Company is proposing this change to reflect the proper allocation of these costs and  
23 better align the cost allocation with the cost causation related to these production assets.  
24 The use of a production demand allocator alone does not match how the particular costs  
25 and benefits of wind generation are delivered to customers. The goal is to match the  
26 demand and energy characteristics of wind generation so that costs are allocated properly.

1 **Q. How do you determine the percentage of demand characteristic for allocating wind**  
2 **generation?**

3 **A.** SPP uses an “effective load carrying capability” (“ELCC”) methodology to “correctly  
4 assess the capacity value of renewable resources.”<sup>2</sup> Under this approved ELCC  
5 methodology, OG&E’s wind facilities have been assigned a capacity value of 14% of their  
6 nameplate value by the SPP. OG&E has 791 MW of wind generation in its generating  
7 resource portfolio, but the SPP accreditation rules only lets OG&E count 109 MW or 14%  
8 of the nameplate value for purposes of generating capacity. That is, while wind generating  
9 resources provide significant amounts of *energy* to the grid, the value assigned for reliable  
10 *capacity* is limited given the intermittent nature of those resources.

11 The proposed split between demand and energy allocators is meant to reflect the  
12 value of the wind resources to customers. OG&E and its customers receive a capacity  
13 value of 14% from the wind facilities, but most of the benefit comes from the fuel-free  
14 energy sold into the SPP Integrated Marketplace. Attributing 14% of the nameplate  
15 capacity as providing demand benefits is a reasonable value to assign as it matches the  
16 portion of the cost providing capacity value to OG&E’s system.

17  
18 **Q. Why is OG&E proposing the 16% production demand/84% production energy**  
19 **blended allocator in this case when OG&E is only accredited 14% of its wind facilities**  
20 **for capacity purposes?**

21 **A.** OG&E is proposing 16% demand to reflect the average summer value of wind determined  
22 by the SPP ELCC Wind and Solar Study,<sup>3</sup> as well as the blended allocator approved for  
23 PSO. Based on OG&E’s specific accreditation, OG&E could propose a blended allocator  
24 of 14% production demand and 86% production energy but has slightly modified the  
25 allocator to reflect the blended allocator contained in the SPP study and the recently issued  
26 PSO order.

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<sup>2</sup> SPP ELCC Wind and Solar Study Report, SPP Resource Adequacy, November 2022  
<https://spp.org/documents/68931/2022%20spp%20elcc%20study%20wind%20and%20solar%20report%20correctio%20n%2020230303.pdf>

<sup>3</sup> *Id.* at Table 9.

1 Q. **Can you expand on why the continued use of a production demand allocator is**  
2 **inappropriate for wind production assets?**

3 A. The main benefit of producing wind energy is the fuel savings related to any production.  
4 These energy benefits are then captured by customers through their kWh consumption  
5 through fuel cost savings. This means that high volume users retain a greater proportion  
6 of fuel offsets compared to the amount these same customers contribute to wind facility  
7 costs when using the production demand allocator. Moreover, the significant financial  
8 benefits derived from production tax credits associated with wind generation are provided  
9 to customers on an energy basis. This means the current methodology allocates costs on a  
10 demand basis while providing the unique benefits of wind generation on an energy basis.  
11 Therefore high-volume users reap unproportional benefits solely due to the unique nature  
12 of wind generation versions traditional generation resources.

13

14 Q. **Is the Company proposing using only a production energy allocator for wind costs?**

15 A. No. As discussed above, while wind production benefits could be assigned solely on a  
16 production energy allocator, OG&E is proposing a blended allocator that better mirrors the  
17 appropriate capacity and energy benefits of the wind resources. While the larger benefit  
18 of wind energy production is the lower cost of energy produced by these assets (via fuel  
19 cost offsets), the SPP does recognize a certain value of the capacity provided by wind  
20 resources and has assigned OG&E a 14% value for that capacity. OG&E believes that the  
21 blended allocation of 16% production *demand* and 84% production *energy* reflects the  
22 value of wind more accurately.

23

24 Q. **Is this allocation methodology for wind generation supported by parties other than**  
25 **the Company?**

26 A. Yes. This allocation methodology has been described and supported by a variety of parties  
27 such as the PUD Staff,<sup>4</sup> Attorney General, and AARP.

28 For example, the AG has opposed the continued use of a production demand  
29 allocation stating the “a demand allocation factor should reflect the capacity credit received

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<sup>4</sup> Stroup Resp. Test., Feb. 24, 2023, Cause No. PUD 2022-121, pp. 10-13 (recommending a blended cost allocator of 50% demand/50% energy).



1 from the generation facility.”<sup>5</sup> The AG further argued that the associated production tax  
 2 credits are being supplied to customers on an energy basis which results in costs allocated  
 3 on a demand basis while benefits are allocated on an energy basis. The AG stated, “[t]his  
 4 situation significantly benefits high-load-factor customers as they are assigned less cost  
 5 allocation and more benefit allocation, while it is detrimental to low-load-factor customers  
 6 such as residential customers.”<sup>6</sup> Therefore, the AG recommended a blended allocation for  
 7 PSO similar to OG&E’s proposal.<sup>7</sup>

8 AARP has also recognized that using only production allocation for wind  
 9 generation ignores the unique nature of wind generation and is not consistent with cost  
 10 causation and unfairly assigns costs harming residential customers.<sup>8</sup> AARP argued that  
 11 “residential customers cross-subsidize other customers, including large commercial and  
 12 industrial classes.”<sup>9</sup> AARP also relied on the ELCC methodology used by SPP to support  
 13 a blended allocation for PSO similar to OG&E’s proposal.<sup>10</sup>

14 In addition, this 16% production demand and 84% production energy blended  
 15 allocation methodology was recently approved in Public Service Company of Oklahoma’s  
 16 (“PSO”) most recent rate case for PSO’s Sundance wind facility.<sup>11</sup> In that PSO case, the  
 17 adoption of a blended wind allocator was supported by PSO, the AG, the AARP and the  
 18 PUD Staff.

19  
 20 Proper Allocation of Transmission Costs

21 **Q. Please describe the proposed change to the allocation of transmission costs.**

22 **A.** The Company is proposing to use a 12CP allocator for transmission costs within the  
 23 Oklahoma jurisdiction. This will mirror the allocation method that is used to assign  
 24 transmission costs across OG&E’s jurisdictions, will be consistent with the allocator used  
 25 by OG&E within the FERC and Arkansas jurisdictions, and will reflect the allocation of  
 26 these costs to customers using cost causation principles.

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<sup>5</sup> Alexander Resp. Test., Nov. 1, 2019. Cause No. PUD 2019-48, p. 7.

<sup>6</sup> *Id.* at 8.

<sup>7</sup> *Id.* at 9.

<sup>8</sup> Nelson Resp. Test., March 20, 2023, Case No. PUD 2022-93, pp. 41-43.

<sup>9</sup> *Id.* at 42.

<sup>10</sup> *Id.* at 43.

<sup>11</sup> See Case No. PUD 2022-000093, Order No. 738571 (Order Modifying Final Order No. 738226), at p.16.

1 Q. **How does OG&E assign transmission costs across its jurisdictions?**

2 A. OG&E assigns transmission costs to customers using a 12CP allocation in the other  
3 jurisdictions in which it operates, both to determine what portion of costs to assign to each  
4 jurisdiction and what portion of costs to assign to each class within the jurisdiction. The  
5 only exception is the use of a 4CP allocator that was being used to allocate costs to each  
6 customer class in Oklahoma. The use of a 12CP is aligned with cost causation principles  
7 and is recognized in the other jurisdictions in which the Company operates, with this  
8 exception.

9  
10 Q. **What allocator does the FERC jurisdiction use for allocating transmission plant?**

11 A. The FERC jurisdiction currently and historically uses a 12CP when setting rates for  
12 transmission service through the FERC approved formula rates. The SPP also uses a 12  
13 CP allocator when assigning costs across the SPP on a load ratio share basis.

14  
15 Q. **How does OG&E allocate transmission costs in its Arkansas retail jurisdiction?**

16 A. OG&E uses a 12CP allocator to assign costs within the Arkansas retail jurisdiction, both  
17 to determine the jurisdictional portion of costs Arkansas customers will pay and to assign  
18 costs to each customer class.

19  
20 Q. **Please explain why this change in allocation reflects cost causation principles?**

21 A. A 12 CP allocator makes sense when you consider how SPP plans its transmission system.  
22 SPP plans for and operates the transmission grid in order to provide access to the most  
23 cost-effective power to all customers throughout the SPP footprint across all twelve months  
24 of a year; not just in the summer months. A cost allocation method that allocates  
25 transmission costs based on customer contributions to each of the 12 coincident peaks  
26 reflects the OG&E customers and their usage of the transmission system across the year.  
27 Transmission is not built to only meet peak demand in certain seasons, but to transmit  
28 electric energy from generating facilities to load during all months of the year. Moreover,  
29 as noted above, the SPP utilizes a 12-CP allocator when assigning costs across its SPP  
30 footprint and OG&E uses a 12-CP allocator when setting its FERC transmission rates and

1 its Arkansas retail rates. By allocating transmission plant costs to customers using a 12CP  
 2 allocator, the Company moves to align all cost allocations for transmission services.

3 Also, the use of the 4CP allocator is not only inconsistent with the SPP's use of a  
 4 12CP allocator, but it allows certain customers classes to receive the benefits of  
 5 transmission while not paying their proportionate share of plant costs. This is demonstrated  
 6 in Figure 8 below.

7 **Figure 8: Class Impact of 4CP to 12CP Allocation Change**

Customer Class	Transmission Costs - 12CP	Transmission Costs - 4CP	Dollar Difference	% Difference
<b>Residential</b>	<b>\$160,494,539</b>	<b>\$165,981,818</b>	<b>(\$5,487,280)</b>	<b>(3%)</b>
<b>Gen. Service</b>	<b>\$37,717,056</b>	<b>\$38,695,838</b>	<b>(\$978,783)</b>	<b>(3%)</b>
<b>Public Sch.</b>	<b>\$12,083,634</b>	<b>\$12,602,318</b>	<b>(\$518,684)</b>	<b>(4%)</b>
PL SL1	(\$2,653,627)	(\$3,055,210)	\$401,582	(15%)
PL SL2	\$4,225,765	\$4,159,759	\$66,006	2%
PL SL3	\$2,071,299	\$1,315,968	\$755,331	36%
PL SL4	\$1,595,927	\$1,499,233	\$96,693	6%
PL SL5	\$57,413,802	\$57,571,476	(\$157,674)	0%
<b>PL Total</b>	<b>\$60,575,602</b>	<b>\$61,491,227</b>	<b>\$1,161,939</b>	<b>2%</b>
LPL SL1	\$3,177,216	\$2,651,622	\$525,595	17%
LPL SL2	\$36,329,096	\$32,696,104	\$3,632,992	10%
LPL SL3	\$5,776,558	\$5,188,786	\$587,771	10%
LPL SL4	\$812,540	\$734,418	\$78,123	10%
LPL SL5	\$1,404,252	\$1,297,269	\$106,982	8%
<b>LPL Total</b>	<b>\$41,100,527</b>	<b>\$42,568,199</b>	<b>\$4,931,464</b>	<b>10%</b>
<b>Other</b>	<b>\$12,089,285</b>	<b>\$11,197,941</b>	<b>\$891,343</b>	<b>5%</b>

1 Figure 8 demonstrates the cross-subsidization that is occurring across the various customer  
2 classes should 4CP allocation continue. The proper allocation of transmission costs is  
3 critical because transmission costs make up 14% of total gross plant in service. By making  
4 these changes, the allocations will now reflect proper allocation treatment which matches  
5 cost causation of these costs, which in turn corrects and, in the future, prevents the creation  
6 of any cost inequities between the classes.

7  
8 **Q. Is there anything preventing the Company from proposing changes to its allocations**  
9 **in each general case?**

10 **A.** No. OG&E can propose changes to its allocator in each rate case. When an allocator no  
11 longer allocates costs in a fair way, OG&E believes a change in allocation is appropriate.

#### 1MW COSS

13 **Q. Did the Final Order in OG&E's last rate case, Cause No. PUD 2021000164, require**  
14 **OG&E to prepare a COSS with a separate class for customers served pursuant to 17**  
15 **O.S. § 158.25(E) ("1 MW Exception") for new load being initially served by OG&E**  
16 **after January 1, 2014?**

17 **A.** Yes. This study was performed and a separate 1MW COSS has been provided as part of  
18 my workpapers and it includes additional columns for applicable 1MW loads.

#### CONCLUSION

19 **Q. Would you please summarize your testimony regarding the cost of service studies you**  
20 **are supporting?**

21 **A.** The jurisdictional cost of service study identifies the embedded cost of service for the  
22 Oklahoma retail, Arkansas retail and FERC jurisdictions. This embedded cost of service  
23 study is based upon sound cost allocation principles, reflects all test year adjustments, and  
24 establishes the cost responsibility for the provision of electric service to each jurisdiction.

25 The class cost of service study quantifies the embedded cost of service for each  
26 Oklahoma retail jurisdictional class based on cost causation. In addition, the class cost of  
27 service study provides information necessary to develop cost-based rates for OG&E's retail  
28 customers as discussed in the Direct Testimony of Company witness Bryan J. Scott.

1

2 Q. **What is your recommendation to the Commission?**

3 A. I recommend the Commission accept the Company's filed COSS.

4

5 Q. **Does this conclude your direct testimony?**

6 A. Yes.

