# BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

| IN THE MATTER OF THE APPLICATION OF | ) |                     |
|-------------------------------------|---|---------------------|
| OKLAHOMA GAS AND ELECTRIC COMPANY   | ) |                     |
| FOR APPROVAL OF A GENERAL CHANGE IN | ) | DOCKET NO. 16-052-U |
| RATES CHARGES AND TARIFES           | ) |                     |

Rebuttal Testimony

of

Patricia Ruden

on behalf of

Oklahoma Gas and Electric Company

# Patricia Ruden Rebuttal Testimony

- 1 Q. Please state your name, position and business address.
- 2 A. My name is Patricia Ruden. I am the Director of Total Rewards at OGE Energy Corp.
- 3 ("OGE") which is the parent company of the wholly owned subsidiary Oklahoma Gas
- and Electric Company ("OG&E"). My business address is 321 N. Harvey, Oklahoma
- 5 City, OK 73101.

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- 7 Q. Please describe your educational background and professional qualifications.
- 8 A. I attended Penn State University and received my Bachelor of Science degree in
- Accounting from Minot State University. I have over 25 years of direct experience in
- Human Resources with a strong focus on compensation. I am a Certified Compensation
- Professional ("CCP"). Prior to joining OG&E ("Company"), I was Vice President,
- 12 Compensation for Charter Communications Inc., a cable company employing
- approximately 23,000 people and a provider of services to more than 6 million customers
- in 28 states. From 2006 to 2007, I was Vice President, Rewards for Washington Mutual,
- a financial institution, where I was responsible for compensation plans for the retail arm
- of the business which supported approximately 35,000 members. I joined OG&E in
- 17 August 2007 as the Director of Compensation. In 2015, I was promoted to my current
- position where I oversee OG&E's compensation and benefits plans and practices.
- 20 Q. Briefly describe your duties and responsibilities as Director of Total Rewards.
- 21 A. I am responsible for leading the development and implementation of a Total Rewards
- strategy which supports OG&E's efforts to attract and retain a skilled workforce. I
- provide guidance to management on pay related issues and communicate trends in Total
- Rewards that may better support the company's talent strategy. I am responsible for
- overseeing the development, implementation, and administration of compensation plans
- and health and retirement plans for OG&E.
- Q. Have you previously testified before the Arkansas Public Service Commission?
- 29 A. No.

# Q. What is the purpose of your rebuttal testimony in this proceeding?

The purpose of my testimony is to provide an overview of our compensation programs in order to respond to the direct testimony filed in this docket that addresses the Company's request to recover in rates the full cost of incentive compensation programs. I am providing rebuttal testimony to substantiate the costs and design structure of OG&E's compensation plans as reasonable and support OG&E's position that the recovery of the full amounts of these costs is appropriate.

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#### I. INTRODUCTION

- 10 Q. Please provide an overview of each element of OG&E's compensations plans and their purpose.
- 12 A. OGE's compensation plans primarily consist of base pay and incentive pay, which 13 includes short-term incentive compensation ("STI") and long-term incentive 14 compensation ("LTI"). STI is provided to all fulltime members and LTI is to a select 15 group of participants.

### **Base Pay**

Base pay is what we offer to employees to perform the basic duties of their jobs. With few exceptions, OG&E peer companies also provide incentive compensation.

### **Incentive Pay**

- Incentive pay is compensation that is provided to incent or drive behavior and is intended to motivate performance by providing rewards for specific results. Incentive pay is atrisk compensation, meaning that it is not paid when it is not earned. OG&E's main forms of Incentive Pay are:
- Short Term Incentive (STI) plans are designed to attract and retain employees as well as align interests of employees to the business strategy of the company. The target short term incentive payouts are based upon the percentages of base pay that employees would receive if the performance goals being measured under the incentive plan are achieved at target. The actual incentive payout depends upon how performance compares to target. The performance period for STI is one year

or less. Performance measures for OG&E's STI plan use a balanced scorecard approach which includes a combination of operating and financial performance measures to drive employee behaviors that manage costs while ensuring customer satisfaction, reliability, and safety. At OG&E, performance measures include Customer Satisfaction, Safety, Operating and Maintenance Expense and Earnings Per Share as measures of performance. The balanced score card approach is a commonly used plan design for utilities.

• Long-term incentives ("LTI") at OG&E are offered to a select group of participants including officers, directors, and select senior managers. These performance unit grants are intended to drive business decision-making that results in long-term company performance, promotes shareholder value, and provides customer benefit. Because LTI is earned at the end of a three-year performance cycle, this promotes a longer-term view of business results.

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#### II. COMPENSATION ANALYSIS

# 16 Q. How do you determine that OG&E's compensation levels are reasonable and market competitive?

In order to assure that the Company remains competitive and that the costs of our compensation plans are reasonable, we perform annual market reviews to assess the competitive positioning of our jobs to external market practices for base salary, STI, and LTI. We use data from approximately 25 independently verified third-party compensation surveys for the utility and general industries for which we compete for a skilled workforce. OG&E's compensation position to market is targeted at the median (50th percentile) which is competitive relative to our peers and reasonable. To ensure the competitive nature and reasonableness of base compensation, OG&E matches to jobs in the market that are representative of the jobs at OG&E where valid and reliable external survey benchmark data is available. While we cannot match to all jobs since some are unique to OG&E, we are able to analyze jobs from a variety of utility and corporate jobs representative of the Company at various levels for review. The jobs analyzed covered approximately 60% - 70% of our current members.

### 1 Q. What survey sources did you use?

- 2 A. The following external survey sources were used to support the compensation analysis:
  - AON Hewitt IEHRA Energy Industry Survey
  - EAPDIS Energy Technical Craft Clerical Survey
  - Hay Group
    - o General Market Executive
    - o General Market Professional/Managerial
    - o Energy Industry
  - Intelligent Comp, Southwest HR Group Survey
  - Mercer (Energy)

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- o Energy Industry Cross Segment
- o Energy Industry Field/Hourly
- o Energy Industry General Benchmark
- o Energy Industry Utilities
- Western Management Utilities

- Mercer (General Industry)
  - o Engineering & Design Survey
  - Executive Survey
  - o Finance, Accounting and Legal Survey
  - o Human Resources Survey
  - o Information Technology Survey
  - o Logistics & Supply Chain
  - o Metro Benchmark South Central Survey
  - o Sales, Marketing & Communications Survey
- Towers Watson
  - o CDB General Industry Executive Survey
  - o CDB Energy Services Executive Survey
  - o Long-Term Incentive Marketplace Overview
- Q. When ensuring OG&E's compensation levels are reasonable and market competitive, what elements of compensation were included in your analysis and why did you include these elements?
  - A. Our analysis of competitive data included: 1) base salary, 2) target total cash compensation (which is the sum of base salary plus target short-term incentive), and 3) long-term incentive granting practices. The Company performs this analysis on an annual basis to ensure that our compensation practices are aligned with current market trends and are reasonable. It is important to not only look at compensation as a whole, but also review how each component of the Company's total compensation shifts with market trends. This analysis requires extensive experience and knowledge of compensation trends and actual jobs to accurately benchmark OG&E against other companies. By looking at each component, the Company is better positioned in the regional market to attract available talent. As compared to our peers, OG&E's components of our total compensation package (*i.e.*, base salary, short-term cash incentive, and long-term incentive grants) are set in the the 50th percentile range, which is competitive relative to our peers and reasonable. In addition, the annual and long-term incentive awards are

directly linked to performance. Payouts of these portions of an executive's compensation are placed at risk and require the accomplishment of specific results, both in the long and short term. It is important to note that many of our peers provide a portion of their long-term incentive awards based on tenure rather than following OG&E's incentive structure with incentive payouts based 100% on performance.

# Q. How do OG&E's base salaries and total cash compensation compare to market levels?

A. A detailed comparison of OG&E compensation relative to the survey data at market competitive levels (50th percentile) shows that OG&E's target cash compensation levels (base salary plus target annual bonus) are competitive relative to similar companies. We believe the market compensation resides in the 50<sup>th</sup> percentile, indicating that approximately one-half of companies with which OG&E competes are paying total compensation greater than that of OG&E.

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# Q. What challenges influence OG&E's compensation practices?

OG&E faces significant industry and geographic challenges in recruiting and hiring a skilled workforce. The industry as a whole is losing talent through retirement, causing critical jobs to become open with a limited pool of qualified candidates. We find that we are experiencing the most recruiting challenges in the areas of specialty engineering, IT security, senior analysts, and skilled trade positions such as instrument and control technicians and control operators. Our geographic location places us in competition with many energy sector companies who offer very competitive compensation packages and attractive working environments including on-site fitness centers and dining facilities. These companies are particularly challenging to compete with during energy upswings. When energy service business is booming, the competition for skilled talent is the highest. During these times, energy companies are incredibly aggressive with total cash compensation package offerings and also tend to offer long term incentives to a broader range of employee types.

# 1 Q. Please describe OG&E's approach to attracting talent.

A. In jobs where the demand is high and the number of qualified candidates is low, the Company recognizes it may need to offer wages including long-term and short-term incentives that are at or above the market-survey benchmarks. In addition, we may need to offer sign-on bonuses and relocation benefits. OG&E focuses on offering competitive compensation packages in order to attract qualified candidates. Base Salary and both STI and LTI are all important components and if we do not offer one of these components we would have to increase the amount of other components in order to be competitive.

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# Q. Please further describe OG&E's challenge of an aging workforce and how you plan to address the challenge.

We have already experienced significant increases in retirements in recent years and approximately one-third of OG&E's current workforce will be eligible to retire (*i.e.*, be at least 55 years of age and have at least five years of service) by the end of June 2017. We have anticipated the need to fill critical positions as the baby boomers retire and continue to recruit new members and/or develop internal members through mentorships and training with the goal of promoting them into these roles over time. We utilize developmental roles and offer phased retirement to encourage the passing on of institutional knowledge. Additionally, we continue our workforce development through the support and involvement in educational institutions. In some areas of the business where there are gaps in filling positions, we are utilizing contract labor to perform work. In addition, maintaining a competitive compensation package, including short-term and long-term incentives, allows OG&E to attract highly skilled talent in a pool that is continually shrinking and to retain existing talent over the long-term.

#### III. STAFF AND INTERVENOR'S POSITIONS

- Q. Have you reviewed the direct testimony of Claude Robertson, William P. Marcus, and Mark E. Garrett regarding incentive compensation?
- 29 A. Yes. That testimony was filed on behalf of the Arkansas Public Service Commission 30 Staff, the Arkansas Attorney General, and Arkansas Valley Energy Consumers, 31 respectively.

- Q. Do those witnesses generally oppose OG&E's requested recovery of short-term and long-term incentive compensation costs?
- Yes. While the witnesses' policy arguments and methodologies for determining the
   proper level of recovery differ somewhat in form and substance, in general, the witnesses
   recommend disallowance of 50% recovery for short-term incentives and 100%
   disallowance for long-term incentives.

Q. Do the witnesses generally agree as to a standard that must be met in order to
 justify recovery of incentive compensation costs in rates?

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- 10 A. Yes. The witnesses all acknowledge certain of this Commission's prior orders in which it
  11 has stated that for an expense, including incentive compensation, to be recovered through
  12 rates, it must be prudently incurred, known and measurable, reasonable, and necessary for
  13 the provision of utility service in Arkansas.
- Do you agree that this standard is appropriate when considering recovery of incentive compensation costs?
- 17 A. Yes. My testimony will explain why I believe OG&E meets that standard regarding its 18 request for full recovery of short-term and long-term incentive compensation costs, why 19 they are necessary, and how they are consistent with the competitive marketplace for 20 skilled workers. Furthermore, my testimony addresses how our plans benefit the 21 customer.
- Q. In your opinion, what is the primary reason the witnesses oppose OG&E's requested recovery of certain incentive compensation costs?
- A. The basis for the witnesses' opposition centers on the assertion that financial measures or equity-related forms of compensation, whether short-term or long-term, do not provide material benefits to customers or serve to align the interests of shareholders and customers.

- Q. Do you agree with the assertion that shareholder benefit and customer benefit are mutually exclusive in the context of incentive compensation programs?
- 3 A. No, I do not. I believe a financially-healthy utility benefits both customers and shareholders.
- On you agree with the adjustment to remove 50% STI from rates due to the financial measures contained in the balanced scorecard?
- A. No. The Company believes it should recover 100% STI in base rates because financial measures are key in our balanced scorecard approach for our STI which includes a combination of operating and financial performance measures to drive employee behaviors that manage costs while ensuring reliability. Decoupling the performance measures tied to financial performance from customer-related measures creates an imbalance because these measures are linked to one another.

# 15 Q. Why do you believe decoupling creates an imbalance?

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- 16 A. We believe that financial measures benefit customers because managing Operating and 17 Maintenance ("O&M") expenses and EPS combined encourage efficiency and excellence 18 in operations and positive financial results are indicative of how well the utility is run 19 over time. A financially-healthy utility with reasonable investor returns, when compared 20 to its peers, ultimately has lower costs to pass to customers because of higher credit metrics and lower cost of capital. As a regulated utility, it's our obligation to be prudent 21 22 and exercise discretion while providing excellent service to our customers at a reasonable 23 cost. Managing our expenses effectively supports investment in innovation of new 24 products which in turn provides additional benefits and cost-saving opportunities for 25 customers.
- Q. Do you agree with the adjustment to remove 100% of LTI from rates due to the financial measures contained in the balanced scorecard?
- A. No. LTI is used by most OG&E's industry peer companies. It is a very necessary part of attracting and retaining the necessary talent for us to operate the utility in a highly competitive job market. Moreover, LTI is intended to drive business decision-making

that results in long-term company performance and promotes shareholder and customer value. This is why the performance period is more than one year and why grants are only offered to members who can influence long term business results such as officers and executives of a company. By offering both short-term and long-term incentives, OG&E balances short term objectives with long-term outcomes. Also, as discussed above, basing LTI on financial metrics that encourage OG&E employees to achieve positive financial results has the overall effect of the Company being strong enough to innovate and provide incremental value to the overall customer experience.

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#### IV. CUSTOMER BENEFITS

### Q. How does OG&E promote and ensure innovation?

OG&E promotes and ensures a culture of innovation through smart energy policies and innovative implementation of technology. OG&E meets the long-term needs of our growing economy and the everyday needs of the people who live in the communities. OG&E has a history of innovation that includes being one of the first utilities in the nation to use combined-cycle gas generation. Today, OG&E is a leader in adoption of alternative energy technologies, adding access to wind power in our generation portfolio in 2003, executing the largest U.S. deployment of smart meters in 2012 and developing a utility-scale solar farm that was put into service in 2015.

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## Q. How does innovation benefit the customer?

The electric utility industry, as with most other industries, must continually strive to meet the evolving needs of its customers. The provision of safe, reliable electric energy remains a primary expectation of all customers, but customers have come to expect much more from their electric utility. The utility's development and use of technologies that facilitate and expedite customer service, the integration of various forms of renewable energy into the utility's system, further use of energy efficiency and demand programs, and the utility's involvement and support within the communities it serves are now common expectations. Put simply, utilities that are financially weak are unable to commit the resources necessary to engage in the development of new services and technologies that are beneficial to the customer.

- 1 Q. How does the design of OG&E's incentive compensation plans benefit the Customer?
- 3 A. We believe that customers benefit from the overall design and application of OG&E's 4 incentive compensation plans because any payouts are tied to business results across 5 measures as a whole which ensure that employees have a vested interest in the 6 performance of the Company. For example, if the company chooses to forgo performing 7 regular maintenance to our assets to reduce expenses we will suffer from potential lower 8 customer satisfaction and safety scores. Conversely, if we spend excessively our 9 financials will reflect a higher cost structure which may result in higher costs to our 10 customers.

12 Q. How are OG&E customers benefitting from the design of the incentive compensation plans?

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14 OG&E Customers are benefiting directly from the results of our incentive compensation A. 15 plan design as evidenced by more than 20 awards for operational excellence. As noted in 16 the Direct Testimony of Company witness Donald Rowlett, on page 4, the Company has received awards from organizations including: Edison Electric Institute, JD Powers and 17 18 Assoc., Electric Power and Light, American Council of Engineering Companies, Market 19 Strategies International and more. These awards indicate that the Company is providing 20 excellence in its operations including not just innovation, but efficiency and customer 21 service.

Q. Does the cost of the incentive compensation plans increase the cost of service to OG&E's customers?

A. No. If OG&E did not offer an annual incentive, the Company would have to increase base salaries to reflect a competitive market position in order to attract and retain talent. Incentive pay places a portion of employee pay at risk, making it dependent on their performance and the Company's performance. If the Company does not perform well, the Company will not pay out incentives. If the Company does pay out incentives, this means that the Company has benefited customers with greater efficiency, lower costs, improved reliability, safety, compliance and healthier financial performance. Incentive

programs are offered to drive behavior and increase productivity. This results in running our business more efficiently and effectively. OG&E believes that it makes sense to have a portion of total compensation variable and driven by performance. As noted previously, if we eliminate that incentive portion of total compensation, we would have to increase base salaries to the same levels in order to attract and retain the talent necessary to ensure continued safe, reliable electric service and the innovation necessary to meet the evolving demands and expectations of our customers.

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### Q. Is it true that shareholder benefit and ratepayer benefit are mutually exclusive?

No, this is not true. Customers benefit when financial performance measures (such as Earnings Per Share and Total Shareholder Return) are strong because OG&E will attract more investors and have access to cheaper capital, lowering the cost of providing service to customers. Conversely, if these indicators are weak as compared to the market, customer costs go up due to the linkage of the factors that caused the financial performance measures to weaken.

Financial performance measures weaken when employee and ultimately company performance measures and expectations are not met. When our customer satisfaction measures and/or safety measures decline, this impacts OG&E's bottom line (net income). This happens through the increase of associated expenses which directly impacts EPS and TSR. Therefore, the financial measures do benefit rate payers. As employees strive to meet the performance measures company efficiencies increase, which leads to the need for fewer rate increases.

# Q. Can you please summarize why it is appropriate for OG&E to recover the full cost of its incentive compensation programs?

A. As I have discussed in my testimony, OG&E's STI and LTI plans are designed to attract and retain employees, align the interest of employees and the Company, and drive decision-making that results in long-term performance. The fact that these plans include financial measures or equity-related components does not exclude them from providing

- benefits to customers. Strong financial performance contributes to a financially-healthy
- 2 utility which ultimately benefits customers.
- 4 Q. Does this conclude your testimony?
- 5 A. Yes.